118TH CONGRESS 2D SESSION	S.	
	То	

IN THE SENATE OF THE UNITED STATES

Mr. Thune (for himself, Ms. Stabenow, Mrs. Capito, Ms. Baldwin, Mr. MORAN, and Mr. CARDIN) introduced the following bill; which was read twice and referred to the Committee on _

A BILL

To				
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- 1 Be it enacted by the Senate and House of Representa-
- tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- "Supporting Underserved and Strengthening Trans-5
- parency, Accountability, and Integrity Now and for the
- Future of 340B Act" or the "SUSTAIN 340B Act". 7
- 8 (b) Table of Contents.—The table of contents for
- this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Sense of Congress.
 - Sec. 3. Contract pharmacy.
 - Sec. 4. Patient definition.

- Sec. 5. Child sites.
- Sec. 6. Transparency.
- Sec. 7. Enhancing program integrity.
- Sec. 8. Preventing duplicate discounts.
- Sec. 9. Ensuring the equitable treatment of covered entities and pharmacies participating in the 340B drug discount program.
- Sec. 10. User fee program.
- Sec. 11. Studies and reports.
- Sec. 12. Additional resources for oversight.
- Sec. 13. Definitions.
- Sec. 14. Effective date.

1 SEC. 2. SENSE OF CONGRESS.

- 2 It is the sense of Congress that the purpose of the
- 3 drug discount program under section 340B of the Public
- 4 Health Service Act (42 U.S.C. 256b) is to stretch scare
- 5 Federal resources and help safety net providers maintain,
- 6 improve, and expand patient access to health care services
- 7 by requiring drug manufacturers, as a condition of partici-
- 8 pation in the Medicaid program under title XIX of the
- 9 Social Security Act (42 U.S.C. 1396 et seq.) and the
- 10 Medicare program under title XVIII of the Social Security
- 11 Act (42 U.S.C. 1395 et seq.), to provide discounts to cov-
- 12 ered entities that serve a disproportionate share of low-
- 13 income and underserved patients.

14 SEC. 3. CONTRACT PHARMACY.

- 15 (a) Use of Contract Pharmacies.—Section
- 16 340B(a) of the Public Health Service Act (42 U.S.C.
- 17 256b(a)) is amended by adding at the end the following:
- 18 "(11) Contract Pharmacies.—
- 19 "(A) IN GENERAL.—In the case of a cov-
- ered entity that elects to contract with a phar-

1 macy or pharmacies to dispense covered out-2 patient drugs purchased by a covered entity at 3 or below the applicable ceiling price described in 4 paragraph (1) to patients of the covered entity, 5 a manufacturer of a covered outpatient drug 6 that is subject to an agreement with the Sec-7 retary under paragraph (1) shall comply with 8 the following requirements: 9 "(i) Offer each covered entity covered 10 outpatient drugs for purchase at or below 11 the applicable ceiling price described in 12 paragraph (1) regardless of whether the 13 drug is dispensed through a pharmacy 14 under contract with a covered entity or di-15 rectly by the covered entity. 16 "(ii) Deliver or allow the delivery of 17 covered outpatient drugs purchased by a 18 covered entity and their associated sites at 19 or below the applicable ceiling price de-20 scribed in paragraph (1) to pharmacy loca-21 tions as requested by a covered entity, in 22 accordance with the covered entity's con-23 tract pharmacy agreements. 24 "(iii) Not place any of the following 25 conditions on the ability of a covered entity

1	to purchase a covered outpatient drug at
2	or below the applicable ceiling price de-
3	scribed in paragraph (1) for dispensing ac-
4	cording to the applicable written contract
5	pharmacy arrangements:
6	"(I) Restricting distribution op-
7	tions only with respect to covered out-
8	patient drugs, covered entities, or con-
9	tract pharmacies.
10	"(II) Requiring the submission of
11	claims data directly to the manufac-
12	turer out of submissions to the entity
13	receiving the contract to maintain the
14	clearinghouse under section 1150D of
15	the Social Security Act.
16	"(III) Such other conditions as
17	the Secretary may prohibit.
18	"(B) REGISTRATION OF CONTRACT.—Each
19	covered entity shall annually register with the
20	Secretary any contract described in subpara-
21	graph (A), in accordance with such registration
22	requirements as the Secretary may establish
23	through guidance. Such registration require-
24	ments shall include requiring covered entities
25	to—

1	"(i) submit all contract pharmacy
2	agreements to the Secretary in a timely
3	manner;
4	"(ii) register each contract pharmacy
5	arrangement with the Secretary, in relation
6	to both the parent and child or associated
7	sites, as applicable, prior to implementing
8	the contract pharmacy agreement; and
9	"(iii) attest to their compliance with
10	the requirements under this section.
11	"(C) CONTRACT REVIEW PROCESS.—The
12	Secretary shall establish a process to review all
13	written agreements between a covered entity
14	and each of its contract pharmacies, as de-
15	scribed in subparagraph (A), to ensure compli-
16	ance with the requirements under this sub-
17	section.
18	"(D) Improvements in contract phar-
19	MACY ARRANGEMENT INTEGRITY.—To ensure
20	the integrity of contract pharmacy arrange-
21	ments described in subparagraph (A), including
22	to prevent diversion and duplicate discounts de-
23	scribed in paragraph (5)(A), the Secretary shall
24	promulgate rules to carry out the following:

1	"(i) Require a written agreement be-
2	tween a covered entity and any pharmacy
3	with which the covered entity has a con-
4	tract pharmacy arrangement. Each such
5	agreement shall—
6	"(I) list the address of each con-
7	tract pharmacy location that will dis-
8	pense drugs on behalf of the covered
9	entity, including all parent, child,
10	principal, or associated sites that plan
11	to use the contract pharmacy;
12	"(II) be signed and in effect not
13	later than the day before the contract
14	pharmacy begins dispensing covered
15	outpatient drugs purchased under this
16	section on behalf of the covered entity;
17	and
18	"(III) include the standard con-
19	tract provisions established under
20	clause (ii).
21	"(ii) Develop standard contract provi-
22	sions that are required be included in each
23	written agreement described in clause (i),
24	including provisions providing that—

1	"(I) the contract pharmacy is re-
2	sponsible for providing pharmacy serv-
3	ices and providing data to covered en-
4	tities to support the submission by the
5	covered entity of covered outpatient
6	data to a clearinghouse contracted en-
7	tity described in section 1150D(a) of
8	the Social Security Act;
9	"(II) the covered entity will not
10	interfere with patient choice of a
11	pharmacy provider, including by not
12	requiring a patient to use a certain
13	pharmacy or to obtain a prescription
14	from the covered entity;
15	"(III) the contract pharmacy
16	may provide other services to the cov-
17	ered entity or its patients at the op-
18	tion of the covered entity, such as
19	home care, delivery, and reimburse-
20	ment services;
21	"(IV) regardless of the services
22	provided by the contract pharmacy,
23	access to covered outpatient drugs
24	purchased under this section will be

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1	restricted to patients of the covered
2	entity;
3	"(V) the covered entity and the
4	contract pharmacy will adhere to all
5	Federal, State, and local laws and re-
6	quirements;
7	"(VI) the contract pharmacy will
8	provide the covered entity with any in-
9	formation requested consistent with
10	customary business practices, such as
11	quarterly billing statements, status re-
12	ports of collections, and receiving and
13	dispensing records;
14	"(VII) the covered entity and the
15	contract pharmacy will develop and
16	implement a system to verify eligi-
17	bility of patients, in accordance with
18	subsection (b)(3), and will establish
19	and maintain safeguards to prevent
20	diversion of covered outpatient drugs
21	purchased under this section to indi-
22	viduals who are not patients of the
23	covered entity;
24	"(VIII) the contract pharmacy
25	may not use covered outpatient drugs

1 purchased under this se	ection to dis-
pense prescriptions that	t are reim-
3 bursed under the Medic	eaid program
4 under title XIX of the So	ocial Security
5 Act, unless the covered	l entity, the
6 contract pharmacy, and	d the State
7 Medicaid agency have es	stablished an
8 arrangement to prevent of	duplicate dis-
9 counts, consistent with	ı paragraph
10 $(5)(A);$	
11 "(IX) the contrac	et pharmacy
agrees to be subject to p	periodic inde-
pendent audits, not les	ss frequently
than annually, commissi	ioned by the
15 covered entity; and	
16 "(X) both the covere	ed entity and
17 the contract pharmacy sh	all be subject
to audits, by the Secreta	ary and drug
manufacturers, of records	s that pertain
to the covered entity's	s compliance
21 with paragraph (5), to p	prevent diver-
sion and violations of t	the duplicate
discount prohibition.	
24 "(iii) Review written ag	greements, at
25 the time of registration or re	ecertification,

1 or more frequently if the Secretary deter-2 mines necessary, between covered entities 3 and contract pharmacies to ensure compli-4 ance with the requirements under this sec-5 tion, to analyze program operations, and to 6 provide program oversight. 7 "(iv) Provide specific guidance to cov-8 ered entities regarding the needed prac-9 tices and procedures for contract pharmacy oversight, including the scope and fre-10 11 quency of such oversight. "(v) Establish a retention period of at 12 13 least [10 years] during which covered en-14 tities and contract pharmacies are required 15 to maintain all relevant auditable records 16 in relation to contract pharmacy arrange-17 ments, including records relating to trans-18 actions of drugs purchased pursuant to an 19 agreement under paragraph (1), sufficient 20 to demonstrate compliance with the re-21 quirements described in paragraph 22 (5)(A).". 23 (b) Program Integrity.—Section 340B(d)(1)(B)(vi)(III) of the Public Health Service Act (42 U.S.C. 256b(d)(1)(B)(vi)(III)) is amended— 25

1	(1) by striking "intentionally charges a" and in-
2	serting the following: "intentionally—
3	"(aa) charges a";
4	(2) by striking the period and inserting a semi-
5	colon; and
6	(3) by adding at the end the following:
7	"(bb) refuses to offer a cov-
8	ered outpatient drug for purchase
9	at or below the maximum appli-
10	cable price under subsection
11	(a)(1) or deliver a covered out-
12	patient drug purchased by a cov-
13	ered entity at or below such max-
14	imum applicable price; or
15	"(ce) places conditions on
16	the ability of a covered entity to
17	purchase a covered outpatient
18	drug at or below the maximum
19	applicable price under subsection
20	(a)(1).".
21	SEC. 4. PATIENT DEFINITION.
22	[TBD/refer to explanatory document.]

1	SEC.	5.	CHILD	SITES.
		v.		

2	Section 340B(a) of the Public Health Service Act (42
3	U.S.C. 256b(a)), as amended by section 3, is further
4	amended by adding at the end the following:
5	"(12) Child sites.—
6	"(A) IN GENERAL.—A covered entity de-
7	scribed in subparagraph (L), (M), (N), or (O)
8	of paragraph (4) that owns and operates a child
9	site that participates in the drug discount pro-
10	gram under this section shall ensure that each
11	child site is wholly-owned by the entity and
12	clinically and financially integrated with the
13	covered entity and providing care consistent
14	with the policies of the covered entity, including
15	by—
16	"(i) registering each child site with
17	the Secretary;
18	"(ii) applying the same financial as-
19	sistance policy and patient assistance pol-
20	icy as apply with respect to other sites op-
21	erated by the covered entity; and
22	"(iii) ensuring that each child site
23	meets the requirements of subparagraph
24	(B).
25	"(B) ELIGIBILITY FOR CHILD SITES.—

1	"(i) In general.—A child site is eli-
2	gible for participation in the drug discount
3	program under this section, through the
4	eligibility of the covered entity that owns
5	and operates such child site, only if the
6	covered entity demonstrates that the child
7	site meets the following requirements:
8	"(I) The child site applies the
9	same patient financial assistance pol-
10	icy as the covered entity.
11	"(II) The child site participates
12	as a provider or supplier in both the
13	Medicare program under title XVIII
14	of the Social Security Act, and the
15	Medicaid program under title XIX of
16	such Act of the State in which the
17	child site is located, without discrimi-
18	nation against patients of such pro-
19	grams at such locations.
20	"(III) The child site ensures that
21	the providers who order or dispense
22	covered outpatient drugs purchased
23	under this section at the child site or
24	a contract pharmacy of the covered
25	entity have clinical responsibility for

1 health care services that are directly 2 related to the use of the covered out-3 patient drug purchased under this 4 section that is dispensed. 5 "(IV) If the child site is owned 6 by a covered entity described in para-7 graph (4)(L), the child site shall en-8 sure that the provider who prescribes 9 a covered outpatient drug purchased 10 under this section is an employee or 11 bona fide contractor of the covered 12 entity and a member of the entity's 13 medical staff. 14 "(V) The child site provides a clinically meaningful range of services, 15 16 as determined by the services that 17 providers employed or contracted by 18 the child site are qualified to deliver. 19 "(VI) The child site and the cov-20 ered entity are operated under the 21 same license, except in areas where 22 the State requires a separate license 23 for the child site, or in States where 24 State law does not permit licensure of 25 the child site and the covered entity

1	under a single license. If a State
2	health facilities' cost review commis-
3	sion or other agency that has author-
4	ity to regulate the rates charged by
5	providers in a State finds that a child
6	site is not part of the covered entity,
7	the child site shall not be eligible for
8	the drug discount program under this
9	section.
10	"(VII) The clinical services of the
11	child site and the covered entity are
12	integrated as evidenced by the fol-
13	lowing:
14	"(aa) Professional staff of
15	the child site have clinical privi-
16	leges at the covered entity.
17	"(bb) The covered entity
18	maintains the same monitoring
19	and oversight of the child site as
20	for any other owned entity or
21	subsidiary of the covered entity.
22	"(cc) The medical director
23	of the child site maintains a re-
24	porting relationship with the
25	chief medical officer or other

1	similar official of the covered en-
2	tity that has the same frequency,
3	intensity, and level of account-
4	ability that exists in the relation-
5	ship between the medical director
6	of a department of the covered
7	entity and the chief medical offi-
8	cer or other similar official of the
9	covered entity, and is under the
10	same type of supervision and ac-
11	countability as any other direc-
12	tor, medical or otherwise, of the
13	covered entity.
14	"(dd) Medical staff commit-
15	tees or other professional com-
16	mittees at the covered entity are
17	responsible for medical activities
18	in the child site, including quality
19	assurance, utilization review, and
20	the coordination and integration
21	of services, to the extent prac-
22	ticable, between the child site and
23	covered entity.
24	"(ee) Medical records for pa-
25	tients treated in the child site are

1	integrated into a unified retrieval
2	system, or have the ability to be
3	readily accessed by the covered
4	entity.
5	"(ff) Inpatient and out-
6	patient services of the child site
7	and the covered entity are inte-
8	grated, and patients treated at
9	the child site who require further
10	care have full access to all serv-
11	ices of the covered entity and are
12	referred where appropriate to the
13	corresponding inpatient or out-
14	patient department or service of
15	the covered entity.
16	"(VIII) The financial operations
17	of the child site are fully integrated
18	within the financial system of the cov-
19	ered entity, as evidenced by shared in-
20	come and expenses between the cov-
21	ered entity and the child site. For
22	purposes of the Medicare program
23	under title XVIII of the Social Secu-
24	rity Act, the costs of a child site are
25	reported in the appropriate cost cen-

covered entity.

"(bb) The covered entity
and the child site have the same
governing body.

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"(cc) The child site is operated under the same organizational documents as the covered entity, and is subject to common

ered entity.

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1	"(bb) The child site is oper-
2	ated under the same monitoring
3	and oversight by the covered enti-
4	ty as any other department of
5	the covered entity, and is oper-
6	ated just as any other depart-
7	ment of the covered entity with
8	regard to supervision and ac-
9	countability. The director or indi-
10	vidual responsible for daily oper-
11	ations at the child site—
12	"(AA) maintains a re-
13	porting relationship with a
14	manager at the covered enti-
15	ty that has the same fre-
16	quency, intensity, and level
17	of accountability that exists
18	in the relationship between
19	the covered entity and its
20	existing departments; and
21	"(BB) is accountable to
22	the governing body of the
23	covered entity, in the same
24	manner as any department
25	head of the covered entity.

1	"(XII) The following administra-
2	tive functions of the child site are in-
3	tegrated with the functions of the cov-
4	ered entity: billing services, records,
5	human resources, payroll, employee
6	benefit package, salary structure, and
7	purchasing services. Either the same
8	employees or group of employees han-
9	dle such administrative functions for
10	the child site and the covered entity,
11	or the administrative functions for
12	both the child site and the covered en-
13	tity are—
14	"(aa) contracted out under
15	the same contract agreement; or
16	"(bb) handled under dif-
17	ferent contract agreements, with
18	the contract of the child site
19	being managed by the covered
20	entity.
21	"(XIII) [The location of the
22	child site.]
23	"(C) Inappropriate treatment of a
24	PROVIDER AS A CHILD SITE.—Not later than
25	[180 days] after the date of enactment of the

1 SUSTAIN 340B Act, the Secretary shall pro-2 mulgate [final] rules to establish a procedure 3 in the case of a child site that, prior to such 4 date of enactment, was deemed qualified as a 5 child site but that does not meet the criteria set 6 forth in this subsection. 7 "(D) AUDITS.—Both the covered entity 8 and the child site shall maintain auditable 9 records and be subject to audits by the Sec-10 retary of records that pertain to the compliance 11 of the covered entity and child site with the 12 provisions of this paragraph.". 13 SEC. 6. TRANSPARENCY. 14 Section 340B(d) of the Public Health Service Act (42 15 U.S.C. 256b(d)) is amended by adding at the end the fol-16 lowing: 17 "(5) Reporting of Program Savings.— 18 "(A) IN GENERAL.—Not later than 1 year 19 after the date of enactment of the SUSTAIN 20 340B Act, and annually thereafter, each cov-21 ered entity shall report to the Secretary, as an 22 addendum to the Medicare cost report most re-23 cently submitted by such entity, the following 24

information with respect to the entity, including

1	all sites and contract pharmacy arrangements
2	of the entity, for the preceding year:
3	"(i) The total number of individuals
4	who were dispensed or administered cov-
5	ered outpatient drugs during such pre-
6	ceding year that were subject to an agree-
7	ment under subsection (a)(1).
8	"(ii) The total number of prescrip-
9	tions filled with covered outpatient drugs
10	purchased under this section and billed to
11	insurance, organized by type of health in-
12	surance coverage (as specified by the Sec-
13	retary, including by the Medicare program
14	under title XVIII of the Social Security
15	Act, the Medicaid program under title XIX
16	of such Act, the Children's Health Insur-
17	ance Program under title XXI of such Act,
18	health insurance coverage offered in the in-
19	dividual or group market or a group health
20	plan (as such terms are defined in section
21	2791), and uninsured);
22	"(iii)(I) The cost incurred at each site
23	for charity care, based on the charity care
24	level of the covered entity, defined as a
25	fraction, the numerator of which is the

1	amount of charity care reported on work-
2	sheet S-10 of the Medicare cost report (or
3	any successor), and the denominator of
4	which is the total operating cost of the
5	hospital, as reported for the most recent
6	cost reporting period; or
7	"(II) in the case of a covered entity
8	that is not required to submit a Medicare
9	cost report that indicates charity care lev-
10	els, a qualitative description of the charity
11	care provided by such entity, in the aggre-
12	gate, in such manner that is not overly
13	burdensome to covered entities, as the Sec-
14	retary may require.
15	"(iv) A description of the covered en-
16	tity's use of the savings received through
17	participation in the drug discount program
18	under this section, including a description
19	of health care services or health-related
20	benefits used to benefit the patients and
21	communities served by the covered entity,
22	delineated by categories of services and
23	benefits and populations served, including
24	such services and benefits provided to un-

1	derserved and uninsured patients and com-
2	munities.
3	"(v) The financial demographics of
4	patients of the covered entity, including—
5	"(I) the percentage of patients
6	eligible for financial assistance pro-
7	grams and sliding scale fees;
8	"(II) the percentage of patients
9	who reside in a health professional
10	shortage area (as defined in section
11	332), a medically underserved commu-
12	nity (as defined in section 799B), or
13	who are part of a medically under-
14	served population (as defined in sec-
15	tion 330(b)(3)), and the percentage of
16	uninsured patients;
17	"(III) the percentage patients
18	who are Medicaid beneficiaries; and
19	"(IV) the percentage of patients
20	who are Children's Health Insurance
21	Program beneficiaries.
22	"(vi) Policies of the covered entity to
23	promote access and adherence to pre-
24	scribed medication.

1	"(vii) In the case of a nongovern-
2	mental hospital, any contracts between
3	such hospital and a State or local govern-
4	mental entity, and any modifications to
5	any such contract.
6	"(viii) Any third-party administrators
7	in contract with the covered entity for the
8	administration of the drug discount pro-
9	gram.
10	"(ix) Any contract pharmacy loca-
11	tions.
12	"(x) The estimated discount realized
13	by the covered entity as a result of partici-
14	pation in the drug discount program under
15	this section, as calculated by comparing
16	the covered entity's cost of acquiring drugs
17	at the discounted price under this section
18	with the wholesale acquisition cost of such
19	drugs.
20	"(xi) The number of patients using
21	the outpatient services of the covered enti-
22	ty.
23	"(xii) Operation costs to the covered
24	entity related to the drug discount pro-
25	gram under this section.

1	"(B) Records retention.—Covered en-
2	tities shall retain such records and provide such
3	records and reports as the Secretary determines
4	necessary for purposes of carrying out this
5	paragraph.
6	"(C) Audits.—A covered entity shall per-
7	mit the Secretary to audit, at the Secretary's
8	expense, the records of the entity used for pur-
9	poses of reporting under subparagraph (A), in-
10	cluding how the discount from drugs subject to
11	an agreement under subsection (a)(1) furnished
12	by such entity is used by such entity.
13	"(D) Availability of information.—
14	"(i) In general.—Not later than
15	[30 days] after receiving the information
16	reported by covered entities under para-
17	graph (1), the Secretary shall publish such
18	information on the public website of the
19	Department of Health and Human Serv-
20	ices, which may include the website of the
21	340B Office of Pharmacy Affairs Informa-
22	tion System or a successor to such system.
23	"(ii) Format.—Data published under
24	clause (i) shall be published in an elec-
25	tronic and searchable format that shows

1	each category of data reported both in the
2	aggregate and identified by individual cov-
3	ered entities described in subsection (a)(4).
4	In carrying out this paragraph, with re-
5	spect to data reported pursuant to para-
6	graph (1), the Secretary shall ensure that
7	any proprietary information be redacted
8	from contracts submitted pursuant to
9	paragraph (1)(B)(vii) before posting such
10	contracts.
11	"(E) Reports to congress.—Not later
12	than 1 year after the date of the enactment of
13	the SUSTAIN 340B Act, and annually there-
14	after, the Secretary shall submit a report to
15	Congress on the information collected under
16	subparagraph (A).".
17	SEC. 7. ENHANCING PROGRAM INTEGRITY.
18	(a) Audits.—
19	(1) In general.—Section 340B of the Public
20	Health Service Act (42 U.S.C. 256b) is amended by
21	adding at the end the following:
22	"(f) Audits.—
23	"(1) Audits by the secretary.—
24	"(A) IN GENERAL.—In addition to the au-
25	dits authorized under subsection (a)(5)(C), be-

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ginning [XXX], the Secretary may audit covered entities, including the contract pharmacies and child sites of such entities, and manufacturers to assess compliance with requirements under this section, including identifying any statutory violations related to improperly claiming eligibility for the program under this section, drug diversion, duplicate discounts, use of contract pharmacies or claiming a discount under this section on a drug that is not a covered outpatient drug purchased under this section. "(B) STANDARDS.—The Secretary shall conduct audits described in this subsection in accordance with generally accepted standards, as may be prescribed by the Comptroller General of the United States, and shall make the protocol for such audits publicly available. "(C) REQUIREMENTS.—The Secretary may not close an audit described in subparagraph (A) before a corrective action plan required by the Secretary has been fully implemented, as applicable. "(2) 340B VENDOR INFORMATION.—To meet

the requirements for submission of information for

1	audits under paragraph (1), covered entities shall
2	contract only with vendors agreeing to—
3	"(A) submit data to the Secretary and
4	independent outside auditors contracting with
5	covered entities necessary to determine the cov-
6	ered entity's compliance with statutory and reg-
7	ulatory requirements under this program, prohi-
8	bitions on drug diversion and duplicate dis-
9	counts, use of contract pharmacies, and claims
10	for discounts on covered outpatient drugs pur-
11	chased pursuant to agreements under sub-
12	section (a)(1); and
13	"(B) respond to requests from auditors in
14	a timely manner.
15	"(3) AUDIT GUIDANCE.—Not later than [x],
16	the Secretary shall issue guidance for drug discount
17	program auditors that—
18	"(A) specifies how auditors shall determine
19	whether a covered entity's contract with a State
20	or local government described in subsection
21	(a)(4)(L)(i) requires the provision of health
22	care services and requires the health care serv-
23	ices provided to individuals who are low-income
24	and are not eligible for participation in either
25	the Medicaid program under title XIX of the

Social Security Act or the Medicare program under title XVIII of such Act; and

"(B) describes how the auditors will review eligibility for being a covered entity and assess and document findings regarding each of the specific eligibility-related criteria for each entity, including whether a private nonprofit hospital's contract with a State or local government is appropriately signed, covers the time periods under review in the audit, and requires the hospital to provide health care services to low-income individuals who are not eligible for participation in the Medicaid program or the Medicare program.

"(4) Consequences of audit.—The Secretary shall ensure that, in the case of an audit finding that an entity did not meet one or more of the eligibility criteria for being a covered entity, as defined in subsection (a)(4), the full period under review in an audit, the audit results in consequences that are consistent and appropriate with the violation and that do not treat the failure to meet eligibility criteria as an issue that can be corrected retroactively.

1	"(5) Regulations.—Not later than 1 year
2	after the date of enactment of the SUSTAIN 340B
3	Act, the Secretary shall promulgate rules to estab-
4	lish the audit and reporting procedures required by
5	this subsection.".
6	(2) Conforming amendments.—
7	(A) General sanctions authority.—
8	Section 340B(a)(5)(D) of the Public Health
9	Service Act (42 U.S.C. 256b(a)(5)(D)) is
10	amended by inserting "or subsection (f)" after
11	"subparagraph (C)".
12	(B) Additional sanctions author-
13	ITY.—Section 340B(d)(2)(B)(v) of the Public
14	Health Service Act (42 U.S.C.
15	256b(d)(2)(B)(v) is amended—
16	(i) in subclause (II), by inserting "or
17	where the covered entity fails to implement
18	a corrective action plan relating to a viola-
19	tion involving improperly claiming eligi-
20	bility for the program under this section,
21	drug diversion, duplicate discounts, compli-
22	ance with contract pharmacy requirements,
23	or claiming a discount or rebate on a drug
24	that is not a covered outpatient drug, with-
25	in [6 months] of the Secretary notifying

1	the entity of the requirement for such
2	plan," after "knowing and intentional,"
3	(ii) by adding at the end the fol-
4	lowing:
5	"(IV) Increasing the frequency of
6	audits conducted for entities pre-
7	viously found to be in violation of re-
8	quirements of the drug discount pro-
9	gram that relate to eligibility, drug di-
10	version, duplicate discounts, compli-
11	ance with contract pharmacy require-
12	ments, or claiming a discount or re-
13	bate on a drug that is not a covered
14	outpatient drug, and assigning re-
15	sponsibility for making corrections re-
16	lating to such a violation to a cor-
17	porate officer of the entity.
18	"(V) Disenrolling from the pro-
19	gram covered entities that fail to im-
20	plement a corrective action plan with-
21	in 6 months of issuance of a final
22	audit report related to a statutory vio-
23	lation involving improperly claiming
24	eligibility for the program under this
25	section, drug diversion, duplicate dis-

1	counts, compliance with contract
2	pharmacy requirements, or claiming a
3	discount or rebate on a drug that is
4	not a covered outpatient drug.".
5	(b) Verification of Certain Covered Enti-
6	TIES.—Section 340B(a)(4)(L)(i) of the Public Health
7	Services Act (42 U.S.C. 256b(a)(4)(L)(i)) is amended by
8	inserting "(provided that such a private non-profit hos-
9	pital annually submits to the Secretary verification of such
10	an active contract with a State or local government)" be-
11	fore the semicolon.
12	SEC. 8. PREVENTING DUPLICATE DISCOUNTS.
13	(a) 340B Drug Discount Program Data Clear-
14	INGHOUSE.—
15	(1) In general.—Part A of title XI of the So-
16	cial Security Act (42 U.S.C. 1301 et seq.) is amend-
17	ed by adding the following the following new section:
18	"SEC. 1150D. 340B DRUG DISCOUNT PROGRAM DATA CLEAR-
19	INGHOUSE.
20	"(a) Clearinghouse Contracting Entity.—Not
21	later than [1 year] after the date of enactment of this
22	section, the Secretary shall enter into a contract with an
23	independent, third-party entity (who shall be free of con-
24	flicts of interest with covered entities, manufacturers,
	,

1	by the Secretary) for purposes of carrying out the clear-
2	inghouse duties under subsection (b) with respect to the
3	340B drug discount program to prevent duplicate dis-
4	counts and ensure proper accounting. Such contract shall
5	provide that the third-party entity shall perform the duties
6	described in subsection (b) and shall be for a [4-year]
7	term that may be renewed after a subsequent bidding
8	process or using competitive procedures, as defined in sec-
9	tion 132 of title 41, United States Code.
10	"(b) Duties.—With respect to 340B drugs that are
11	dispensed to individuals who are entitled to or eligible for
12	benefits under the Medicare program under title XVIII,
13	the Medicaid program under title XIX, the Children's
14	Health Insurance Program under title XXI, or health in-
15	surance coverage offered in the individual or group market
16	or a group health plan (as such terms are defined in sec-
17	tion 2791 of the Public Health Service Act), a third-party
18	entity with a contract in effect under subsection (a)
19	shall—
20	"(1) request and receive, in the most efficient
21	and least burdensome manner practicable—
22	"(A) claims level rebate file data under
23	section 1927, from State Medicaid agencies;
24	"(B) claims level data from covered enti-
25	ties; and

1	"(C) any other data specified by the Sec-
2	retary as necessary for the entity to carry out
3	this section;
4	"(2) request, receive, and maintain data de-
5	scribed in paragraph (1) in a confidential manner;
6	"(3) ensure that claims-level data submissions
7	by covered entities are complete and accurate, and
8	if not, obtain complete and accurate data from the
9	covered entity;
10	"(4) notify the covered entity, the Secretary,
11	the State Medicaid agency, and the manufacturer of
12	any violation described in paragraph (2) to allow for
13	remediation;
14	"(5) provide the manufacturer of a 340B drug
15	with claims-level data submitted by a covered entity,
16	so that the manufacturer may identify units of a
17	340B drug that may generate a rebate or discount
18	under a voluntary rebate or discount arrangement
19	such as those related to commercial plans;
20	"(6) where feasible, share with a covered entity,
21	the Secretary, a Medicaid State agency, or a manu-
22	facturer, data the third-party entity identifies in a
23	timely manner with the purpose of preventing any of
24	the violations described in section 2729A(b)(2) of
25	the Public Health Service Act;

1	"(7) allow covered entities except those de-						
2	scribed under subparagraph (L), (M), (N), or (O) of						
3	section 340B(a)(4) of the Public Health Service Ac						
4	the option of submitting claims level data on an ag						
5	gregated retrospective basis that does not require						
6	the application of modifiers on individual claims of						
7	point-of-sale identification; and						
8	"(8) determine total sales of 340B drugs to						
9	such individuals for purposes of being used as the						
10	basis for determining user fees under section						
11	340B(a)(11) of such Act.						
12	"(c) RESTRICTIONS ON CONTRACTING ENTITY.—The						
13	entity receiving a contract under subsection (a) shall—						
14	"(1) ensure that it has no conflicts of interest,						
15	including no direct contractual involvement with any						
16	covered entity, payer, or manufacturer participating						
17	in the drug discount program under section 340B of						
18	the Public Health Service Act;						
19	"(2) not disclose confidential information ob-						
20	tained through carrying out the clearinghouse duties						
21	under this section other than as necessary to carry						
22	out the purposes of this section, including for pro-						
23	gram integrity functions;						

1	"(3) not sell or otherwise generate revenue by				
2	licensing or making available the data described i				
3	subsection (b)(1); and				
4	"(4) not collect pricing information regarding				
5	drugs that are not 340B drugs from covered enti-				
6	ties.				
7	"(d) Duties of Covered Entity.—Covered entity				
8	ties shall facilitate and participate in data transmission				
9	with a third-party entity with a contract in effect under				
10	subsection (a), including with respect to reporting on data				
11	available through external contract pharmacies.				
12	"(e) Privacy Requirements.—The information ex-				
13	change required by subsection (b) shall occur in a manner				
14	consistent with the privacy, security, and breach notifica-				
15	tion regulations promulgated under section 264(c) of the				
16	Health Insurance Portability and Accountability Act of				
17	1996.				
18	"(f) Repayment to Manufacturers.—The Sec-				
19	retary shall require covered entities to work with affected				
20	manufacturers regarding repayment of identified duplicate				
21	discounts for 340B drugs that occur in a State Medicaid				
22	fee-for-service and managed care program, regardless of				
23	whether the duplicate discount occurred under the fee-for-				
24	service or managed care payment arrangement, and re-				
25	gardless of the method used to dispense the 340B drug.				

1	"(g) Definitions.—In this section:
2	"(1) COVERED ENTITY.—The term 'covered en-
3	tity' means an entity described in section
4	340B(a)(4) of the Public Health Service Act.
5	"(2) Manufacturer.—The term 'manufac-
6	turer' has the meaning given that term in section
7	1927(k)(5).
8	"(3) Health plans.—The term 'health plan'
9	has the meaning given that term in section
10	1128C(c).
11	"(4) 340B DRUG.—The term '340B drug'
12	means a drug that is—
13	"(A) a covered outpatient drug (as defined
14	for purposes of section 340B of the Public
15	Health Service Act); and
16	"(B) purchased under an agreement in ef-
17	fect under such section.".
18	(2) Oversight.—Not later than 1 year after
19	the date of enactment of this Act, the Secretary of
20	Health and Human Services, acting through the Ad-
21	ministrator of the Centers for Medicare & Medicaid
22	Services and the Administrator of the Health Re-
23	sources and Services Administration, shall issue a
24	report to Congress detailing coordinated efforts, in-
25	cluding through the use of existing resources to ad-

1	dress requests from covered entities (as defined in
2	section 340B(a)(4) of the Public Health Service Act
3	(42 U.S.C. 256b(a)(4))) for payment under title
4	XIX of the Social Security Act (42 U.S.C. 1396 et
5	seq.) for medical assistance for a drug that is sub-
6	ject to an agreement under section 340B(a) of the
7	Public Health Service Act (42 U.S.C. 256b(a)) if the
8	drug is subject to the payment of a rebate to the
9	State under section 1927 of the Social Security Act
10	(42 U.S.C. 1396r-8), as prohibited under section
11	340B(a)(5)(A) of the Public Health Service Act (42
12	U.S.C. $256b(a)(5)(A)$).
13	(3) REGULATIONS.—The Secretary of Health
14	and Human Services may promulgate such rules as
15	the Secretary determines appropriate to advance the
16	purpose of the drug discount program under section
17	340B of the Public Health Service Act (42 U.S.C.
18	256b) and prevent duplicate discounts through the
19	clearinghouse established by the amendment made
20	by paragraph (1).
21	(b) Patient Assistance Programs.—Section
22	340B(a) of the Public Health Service Act (42 U.S.C.
23	256b(a)), as amended by section 5, is further amended
24	by adding at the end the following:
25	"(13) Patient assistance programs.—

1	"(A) IN GENERAL.—Covered entities shall
2	extend their patient financial assistance policy
3	to patients served by child sites and contract
4	pharmacies. The covered entity shall ensure
5	that its financial assistance policy is trans-
6	parent to patients at point of care and publicly
7	reported. The Secretary shall require covered
8	entities to maintain auditable records related to
9	the implementation and enforcement of this
10	paragraph.
11	"(B) FINANCIAL ASSISTANCE POLICY DE-
12	FINED.—In this paragraph, a 'financial assist-
13	ance policy' means—
14	``(i)(I) a written financial assistance
15	policy described in section $501(r)(4)(A)$ of
16	the Internal Revenue Code of 1986, pro-
17	vided patients up to at least 200 percent of
18	the Federal poverty level; and
19	"(II) a sliding fee scale for covered
20	outpatient drugs dispensed to patients
21	under the drug discount program under
22	this section, as applicable; or
23	"(ii) such other alternative policy as
24	the Secretary may determine with respect
25	to a specific covered entity.

1	"(C) Oversight.—The Comptroller Gen-
2	eral of the United States shall conduct a study
3	and report to Congress on the impact of re-
4	quirements of this paragraph on patient access
5	to covered outpatient drugs purchased under
6	this section.
7	"(D) Rule of Construction.—Compli-
8	ance with this paragraph shall not be consid-
9	ered a prohibited act under section 1128A,
10	1128B(b), or 1877 of the Social Security Act.".
11	SEC. 9. ENSURING THE EQUITABLE TREATMENT OF COV-
12	ERED ENTITIES AND PHARMACIES PARTICI-
13	PATING IN THE 340B DRUG DISCOUNT PRO-
14	GRAM.
15	(a) Group Health Plan and Health Insurance
16	ISSUER REQUIREMENTS.—Subpart II of part A of title
17	XXVII of the Public Health Service Act (42 U.S.C.
18	300gg-11 et seq.) is amended by adding at the end the
19	following new section:
20	"SEC. 2729A. REQUIREMENTS RELATING TO THE 340B DRUG
21	DISCOUNT PROGRAM.
22	"(a) In General.—A group health plan, a health
23	insurance issuer offering group or individual health insur-
24	
24	ance coverage, or a pharmacy benefit manager may not

- 1 section (d)(1), a contract pharmacy (as defined in sub-
- 2 section (d)(2), or a participant, beneficiary, or enrollee
- 3 of such plan or coverage by imposing requirements, exclu-
- 4 sions, reimbursement terms, or other conditions on such
- 5 entity or pharmacy that differ from those applied to enti-
- 6 ties or pharmacies that are not covered entities or speci-
- 7 field pharmacies on the basis that the entity or pharmacy
- 8 is a covered entity or contract pharmacy or that the entity
- 9 or pharmacy dispenses 340B drugs, including by taking
- 10 any action prohibited under subsection (b).
- 11 "(b) Specified Prohibited Actions.—A group
- 12 health plan, a health insurance issuer offering group or
- 13 individual health insurance coverage, or a pharmacy ben-
- 14 efit manager may not discriminate against a covered enti-
- 15 ty, a contract pharmacy, or a participant, beneficiary, or
- 16 enrollee of such plan or coverage by doing any of the fol-
- 17 lowing:
- 18 "(1) Reimbursing a covered entity or contract
- pharmacy for a quantity of a 340B drug (as defined
- in subsection (d)) in an amount less than such plan,
- 21 issuer, or manager (as applicable) would pay to any
- other similarly situated (as specified by the Sec-
- retary) entity or pharmacy that is not a covered en-
- 24 tity or a contract pharmacy for such quantity of
- such drug on the basis that the entity or pharmacy

1	is a covered entity or contract pharmacy or that the
2	entity or pharmacy dispenses 340B drugs.
3	"(2) Imposing any terms or conditions on cov-
4	ered entities or specified pharmacies with respect to
5	any of the following that differ from such terms or
6	conditions applied to other similarly situated entities
7	or pharmacies that are not covered entities or speci-
8	fied pharmacies on the basis that the entity or phar-
9	macy is a covered entity or contract pharmacy or
10	that the entity or pharmacy dispenses 340B drugs:
11	"(A) Fees, chargebacks, clawbacks, adjust-
12	ments, or other assessments.
13	"(B) Professional dispensing fees.
14	"(C) Restrictions or requirements regard-
15	ing participation in standard or preferred phar-
16	macy networks.
17	"(D) Requirements relating to the fre-
18	quency or scope of audits or to inventory man-
19	agement systems using generally accepted ac-
20	counting principles.
21	"(E) Any other restrictions, conditions,
22	practices, or policies that, as specified by the
23	Administrator of the Health Resources and
24	Services Administration, interfere with the abil-

1	ity of a covered entity to maximize the value of					
2	discounts provided under section 340B.					
3	"(3) Interfering with an individual's choice t					
4	receive a 340B drug from a covered entity or cor					
5	tract pharmacy, whether in person or via direct de					
6	livery, mail, or other form of shipment.					
7	"(4) Requiring a covered entity or contrac					
8	pharmacy to identify, either directly or through a					
9	third party, 340B drugs.					
10	"(5) Refusing to contract with a covered entity					
11	or contract pharmacy for reasons other than those					
12	that apply equally to entities or pharmacies that are					
13	not covered entities or specified pharmacies, or or					
14	the basis that—					
15	"(A) the entity or pharmacy is a covered					
16	entity or a contract pharmacy; or					
17	"(B) the entity or pharmacy is described in					
18	any of subparagraphs (A) through (O) of sec-					
19	tion $340B(a)(4)$.					
20	"(6) With respect to a group health plan or					
21	health insurance issuer for health insurance cov-					
22	erage, denying coverage of a drug on the basis that					
23	such drug is a 340B drug.					
24	"(c) Enforcement Mechanism for Pharmacy					
25	BENEFIT MANAGERS.—The Secretary shall impose a civil					

1	monetary penalty on any pharmacy benefit manager that					
2	violates the requirements of this section. Such penalty					
3	shall not exceed \$5,000 per violation per day. The Sec-					
4	retary shall issue proposed regulations to implement this					
5	subsection not later than 60 days after the date of the					
6	enactment of this subsection and shall finalize such regu					
7	lations not later than 180 days after such date of enact					
8	ment.					
9	"(d) Definitions.—For purposes of this section:					
10	"(1) COVERED ENTITY.—The term 'covered en-					
11	tity' has the meaning given such term in section					
12	340B(a)(4).					
13	"(2) Contract Pharmacy.—The term 'con-					
14	tract pharmacy' means a pharmacy with which a					
15	covered entity has contracted to dispense 340E					
16	drugs on behalf of the covered entity whether dis-					
17	tributed in person or via mail.					
18	"(3) 340B DRUG.—The term '340B drug					
19	means a drug that is—					
20	"(A) a covered outpatient drug (as defined					
21	for purposes of section 340B); and					
22	"(B) purchased under an agreement in ef-					
23	fect under such section.".					

1						
1	SEC.	10.	USER	TEE	PROGRAM.	

1	SEC. 10. USER FEE PROGRAM.
2	(a) In General.—Section 340B(a) of the Public
3	Health Service Act (42 U.S.C. 256b(a)), as amended by
4	section 8(b), is further amended by adding at the end the
5	following:
6	"(14) User fee program.—
7	"(A) In General.—Beginning in fiscal
8	year [xx,] the Secretary shall assess and collect
9	fees from covered entities participating in the
10	program under this section, in accordance with
11	this paragraph.
12	"(B) FEE AMOUNTS.—The fees described
13	in subparagraph (A) shall be assessed and col-
14	lected from each covered entity on an [annual
15	basis], in amount equal to [.01 percent] of the
16	[average difference, over the most recent 5-year
17	period, between the price paid by the covered
18	entity pursuant to the drug discount program
19	under this section for outpatient drugs and the
20	wholesale acquisition cost of such covered out-
21	patient drugs].
22	"(C) USE OF FEES.—Any fee collected
23	under this paragraph shall be used for purposes
24	of administering this section and enhancing
25	program integrity and oversight activities under

this section, including—

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1	"(i) the development of a multi-func-
2	tional web-based system to collect fees
3	under this paragraph;
4	"(ii) the establishment, use, and
5	maintenance of the data clearinghouse
6	under section 1150D of the Social Security
7	Act;
8	"(iii) the improvement of the integ-
9	rity, transparency, security, searchability,
10	and reliability of the 340B Office of Phar-
11	macy Affairs Information System (or a
12	successor system), including to ensure that
13	such system continues to meet the needs of
14	external stakeholders;
15	"(iv) improvements to the compliance
16	tool used to integrate all information re-
17	lated to manufacturers that have entered
18	into agreements with the Secretary under
19	paragraph (1) and covered entities;
20	"(v) audits under this section of cov-
21	ered entities and such manufacturers; and
22	"(vi) any other uses for the purposes
23	of program integrity, as the Secretary de-
24	termines appropriate.

1	"(D) Supplement not supplant.—Any
2	fee collected under this paragraph shall be used
3	to supplement and not supplant amounts other-
4	wise provided in appropriations Acts to carry
5	out this section.
6	"(E) REGULATIONS.—The Secretary may
7	promulgate rules as necessary to carry out the
8	user fee program under this paragraph.
9	"(F) Oversight of user fee pro-
10	GRAM.—The Inspector General of the Depart-
11	ment of Health and Human Services shall—
12	"(i) conduct an annual review of the
13	user fee program under this paragraph for
14	the first [5] years of such program; and
15	"(ii) not later than [xx] of each year
16	for which a review is required under clause
17	(i), submit to Congress a report on the re-
18	view conducted under clause (i), together
19	with such recommendations as the Inspec-
20	tor General determines appropriate.".
21	(b) Conforming Amendment.—Section 340B(a)(4)
22	of the Public Health Service Act (42 U.S.C. 256b(a)(4))
23	is amended, in the matter preceding subparagraph (A)
24	by inserting ", has submitted user fees to the Secretary

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- 1 in the amount assessed under paragraph (14) for the cur-
- 2 rent year," after "paragraph (5)".
- 3 SEC. 11. STUDIES AND REPORTS.
- 4 (a) MACPAC REPORT.—Not later than 1 year after
- 5 the data of enactment of this Act, the Medicaid and CHIP
- 6 Payment and Access Commission shall submit a report to
- 7 Congress on the efforts that State Medicaid agencies have
- 8 taken to prevent duplicate discounts under the drug dis-
- 9 count program under section 340B of the Public Health
- 10 Service Act (42 U.S.C. 256b).
- 11 (b) HHS STUDY AND REPORT.—For the purpose of
- 12 establishing reasonable dispensing fees for purposes of the
- 13 drug discount program under section 340B of the Public
- 14 Health Service Act (42 U.S.C. 256b), the Secretary of
- 15 Health and Human Services shall—
- 16 (1) conduct a study on such dispensing fees;
- 17 and
- 18 (2) not later than 2 years after the date of en-
- actment of this Act, submit to Congress a report on
- the study under paragraph (1).
- 21 SEC. 12. ADDITIONAL RESOURCES FOR OVERSIGHT.
- In addition to amounts otherwise available, there are
- 23 authorized to be appropriated to the Inspector General of
- 24 the Department of Health and Human Services for each
- 25 of fiscal years 2025 through 2029, out of any money in

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- 1 the Treasury not otherwise appropriated, [\$3,000,000],
- 2 to remain available until expended, for purposes of con-
- 3 ducting audits, investigations, and other oversight and en-
- 4 forcement activities with respect to the drug discount pro-
- 5 gram under section 340B of the Public Health Service Act
- 6 (42 U.S.C. 256b).

7 SEC. 13. DEFINITIONS.

- 8 Section 340B(c) of the Public Health Service Act (42
- 9 U.S.C. 256b(c)) is amended by adding at the end the fol-
- 10 lowing:
- 11 "(3) CHILD SITE.—In this section, the term
- 12 'child site' means a site that is wholly-owned and op-
- erated by a covered entity.
- 14 "(4) Contract Pharmacy.—In this section,
- 15 the term 'contract pharmacy' means a pharmacy
- with which a covered entity has contracted to dis-
- pense covered outpatient drugs on behalf of the cov-
- 18 ered entity whether distributed in person or via
- 19 mail.".

20 SEC. 14. EFFECTIVE DATE.

- 21 This Act, including the amendments made by this
- 22 Act, shall take effect on the date of enactment of this Act.